1 SUPREME COURT OF THE STATE OF NEW YORK COUNTY OF NEW YORK: CIVIL TERM : PART 17 -----X 2 IN THE MATTER OF JANON FISHER, 3 Petitioner, 4 Index No. FOR JUDGMENT PURSUANT TO ARTICLE 78 157755/2021 OF THE CIVIL PRACTICE LAW AND RULES 5 6 -against 7 THE CITY OF NEW YORK OFFICE OF THE MAYOR, Respondent. 8 -----X OFFICIAL ADDRESS: New York Supreme Court 9 60 Centre Street 10 New York, New York 10007 December 1, 2022 11 12 B E F O R E: (Via Microsoft Teams) 13 HON. SHLOMO S. HAGLER, Justice of the Supreme Court 14 A P P E A R A N C E S: (Via Microsoft Teams) 15 CORNELL LAW SCHOOL FIRST AMENDMENT CLINIC 16 Attorneys for the Petitioner Myron Taylor Hall 17 524 College Avenue Ithaca, New York 14853 BY: CHRISTINA NEITZEY, ESQ. 18 CONNOR FLANNERY 19 GEORGIA M. PESTANA 20 NEW YORK CITY LAW DEPARTMENT OFFICE OF THE CORPORATION COUNSEL 21 Attorney for the Respondent 100 Church Street 22 New York, New York 10007 BY: MARLENA SMITH, ESQ. 23 24 LAURA L. LUDOVICO 25 SENIOR COURT REPORTER

2 Proceedings 1 THE CLERK: We'll start with the petitioner. Please state your name, firm, agency and address. 2 I direct 3 your attention to our court reporter, Ms. Laura Ludovico 4 for your appearances. 5 MS. NEITZEY: Christina Neitzey representing Petitioner Janon Fisher. Today I'm with Cornell Law School 6 First Amendment Clinic. The address is Myron Taylor Hall, 7 Ithaca, New York 14853. 8 9 And today I'm supervising certified law student 10 Connor Flannery, who will be arguing today. 11 MS. SMITH: Good morning. 12 Marlena Smith on behalf of the City and the 13 respondents, 100 Church Street, New York, New York 10007, 14 Corporation Counsel's office. 15 (Brief pause in the record.) 16 THE COURT: Okay. So, counsel, would you like to 17 argue the petition? 18 MR. FLANNERY: Yes, Your Honor. 19 THE COURT: Please do so. 20 MS. SMITH: Thank you. 21 MR. FLANNERY: Thank you. Good afternoon. 22 May it please the Court. My name is Connor 23 Flannery. I'm a certified law student appearing on the --24 I'm appearing as a certified law student with the consent 25 of the First Department and this Court on behalf of

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	3 Proceedings
1	Petitioner Janon Fisher. And I just want to take a moment
2	and say thank you for the opportunity to appear today.
3	THE COURT: Before you start, I just want to note
4	that it's a very valuable experience that you're doing. I,
5	myself, was an intern and I wish I did what you're doing.
6	I interned for various private and public institutions and
7	I applaud you for your courage and for the work in this
8	case. Obviously, this won't affect one way or the other.
9	I just wanted to note that it's always a pleasure seeing a
10	student thriving and trying to do his or her best in law
11	school. So, I wish you all the best in the future.
12	Now you may begin.
13	MR. FLANNERY: Thank you, Your Honor.
14	Your Honor, may I please request two minutes for
15	rebuttal at this time?
16	THE COURT: Yes.
17	MR. FLANNERY: May it please the Court.
18	Petitioner made a FOIL request for all uniform judicial
19	questionnaires for applicants currently under review by the
20	Mayor's Advisory Committee on the Judiciary. Disclosure of
21	these questionnaires is required under FOIL. All records
22	held by agencies like the MACJ are presumed open to the
23	public unless records or portions of those records fall
24	within one of FOIL's enumerated exemptions.
25	Disclosure in this case serves dual fundamental
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purposes. First, assessing the qualifications and fitness of candidates and nominees for New York City's Civil, Criminal and Family Courts. Second, ensuring the transparency of the selection process itself. It is crucial that the public understand and be able to assess the integrity of the process to ensure that the judicial appointments are made on merit.

8 Respondent has failed to meet its burden to show 9 that the requested information falls squarely within a FOIL 10 exemption. Respondent has categorically denied 11 petitioner's request and opposes disclosure of the 12 questionnaires for three reasons; safety of public 13 interest, privilege and privacy.

With respect to privacy, respondent has failed to show that the candidates or nominees have a privacy interest in withholding the questionnaires. Respondent must demonstrate why each component of the questionnaires falls squarely within a FOIL exemption and those exemptions are construed narrowly.

FOIL compels disclosure, not concealment. Whenever the agency fails to demonstrate, an exemption applies. Respondent claims, but fails to demonstrate, that disclosure of information would be an unwarranted invasion of personal privacy, but these unsupported assertions are not enough; there must be evidentiary support. Information

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in the questionnaires is not expressly exempt. Employment history is not expressly exempt when a position requires certain levels of education and prior work experience. And the references of the candidates and nominees are not expressly exempt.

Once outside the enumerated exemptions, the Court 6 7 must balance the interests of public access and individual privacy. Respondent manufacturers risk in an attempt to 8 9 support their argument that this is an unwarranted invasion 10 of personal privacy, but the real risk in this case is 11 opacity. Lack of transparency in the judicial appointment 12 process threatens to undermine public confidence in and 13 respect for both governmental decision making and judicial 14 authority. Even if respondent had demonstrated a privacy 15 interest at stake, that minimal interest cannot possibly 16 outweigh the dual public interest.

17 This Court has stated that the interest in 18 confirming public officials posses the requisite 19 qualifications necessary to perform their duties is 20 fundamental and outweighs candidates' purported privacy 21 interests. Accordingly, the questionnaires must be 22 disclosed. The aspects that do not invade personal privacy 23 must be released. And the public interest in the more 24 personal aspects of the questionnaire outweigh any 25 purported privacy interest.

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1	The positions at stake are positions of great
2	authority. The information in the questionnaires speaks to
3	candidates' fitness for the bench and the judge's ability
4	to make impartial decisions about law. That's why the
5	majority of states release this sort of information.
6	Secondly, the public interest in ensuring the
7	selection process is transparent and decided by decisions
8	on merit outweighs candidates' purported privacy interests.
9	It is important that the public understand the entire
10	process; what the original pool was, who was in the
11	original pool, who made it past the original pool and why
12	and even who was dismissed outright are all necessary for
13	the public to understand the entire comprehensive process.
14	The questionnaires of those who are not
15	ultimately nominated are just as important as those who are
16	nominated because comparison of those questionnaires is the
17	only way to ensure that the selection process is based on
18	merit. Submitting a questionnaire results in giving up
19	some privacy interest. That's the nature of public office.
20	These are positions of great authority.
21	Next, respondent argues that the information
22	should be exempt because of a public interest privilege,
23	but the Court of Appeals has explicitly stated that the
24	public interest privilege
25	THE COURT: Sir, let me stop you for a second.

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Before you move on to the public interest privilege, let's 1 stay with the privacy privilege now for the time being. 2 3 Let me just understanded your position. 4 Are you saying that the entirety of the document 5 must be disclosed because it does not in any way create an unwarranted invasion of privacy to the candidates? 6 7 MR. FLANNERY: Well, respectfully, Your Honor, it's the respondent's burden to show that each part of the 8 9 questionnaire falls into an enumerated exemption and 10 outside of those enumerated exemptions, the balancing test 11 favors public access. 12 THE COURT: So, let me cite to you one of your 13 documents, NYSCEF Document No. 15, which is a letter from 14 the Committee on Open Government, which is dated March 26, 15 2021 to Mr. Fisher, petitioner herein. It goes through, at 16 the very least, that the candidate's home address, date of 17 birth and information relating to the candidate's children 18 could be redacted on personal privacy grounds. In 19 parentheses, these are just examples, not an all-inclusive 20 list. 21 Would you want the respondent to provide, for 22 example, the candidate's children? I'm not sure you want 23 that information and why that would be relevant. 24 MR. FLANNERY: No, Your Honor, we do not want 25 that information. Of course, there are parts of the

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questionnaire that can be redacted.

2 THE COURT: Okay, good. So, I wanted to make 3 that clear because you're not asking for a wholesale production, you're asking for relevant production of the 4 5 materials that could be released and certain information such as what I just explained on the record, and to me, I 6 7 would not want, nor would I permit, the candidate's children to be involved in this at all. That would be an 8 9 unwarranted invasion of privacy, as the Committee on Open 10 Government suggested.

11 And there are case law out there that actually 12 deals with that. For instance, the date of birth. You 13 know, we know that as a matter of law you're not really 14 supposed to ask on interview the date of birth and we all 15 know that. And this is a candidate that is essentially 16 seeking a job, so that may violate certain laws. So, 17 obviously, that type of stuff must be redacted. Even the 18 candidate's home address, why would the candidate's home 19 address be necessary to evaluate whether or not the 20 candidate's fit to be a mayoral appointment for office?

21 MR. FLANNERY: Right. Your Honor, we agree with 22 that and I believe we conceded in our briefing that we're 23 happy to redact that information.

THE COURT: Okay, because I wanted to make that clear because the way you did your introduction, it seemed

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1	to me that you may have backtracked from that position and
2	that you as a matter of fact, you even stated that it's
3	the burden upon the respondent, which you're correct, to
4	enunciate the various exemptions to the FOIL law. It's
5	presumptively there's a presumption in your favor that
6	it should be released and then the burden is upon the
7	respondent to come forward with the particulars of that
8	exemption and I agree with that. I'm not shifting the
9	burden. The burden is on the respondent, it's not on the
10	petitioner. So, at the very least, you're conceding that
11	there may be certain information within that questionnaire
12	that may be redacted?
13	MR. FLANNERY: Yes, Your Honor.
14	THE COURT: Okay, perfect. I wanted that for the
15	record.
16	So, counselor, let's move on. Counselor. Sir,
17	you may move on.
18	MR. FLANNERY: Thank you, Your Honor.
19	I'll move on to the public interest privilege,
20	which is another reason that respondent opposes disclosure
21	of these records, but the public interest privilege does
22	not apply to the FOIL context. In fact, the Court of
23	Appeals explicitly stated that the public interest
24	privilege cannot protect materials, which FOIL requires be
25	disclosed from disclosure.

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1	Plainly, respondent seeks to create a FOIL
2	exemption out of whole cloth. The public interest
3	privilege is not an enumerated exemption. And
4	respectfully, Your Honor, if you read the entire statute
5	and looked for the public interest privilege, you'd be
6	looking in vain. Respondent cannot amend FOIL in this
7	proceeding.
8	Further, the records sought here do not contain
9	deliberative communications. The petitioner seeks purely
10	factual information that is not exempt by FOIL.
11	And finally, moving on to the third reason,
12	safety. Respondents fail to show that disclosure presents
13	any risks to the judicial candidate's safety. Mere
14	speculation is not enough, but again, speculation is all
15	the respondent does. Disclosure does not increase the
16	likelihood that candidates and nominees will be placed in
17	jeopardy. There's insufficient detail in the
18	questionnaires to be a risk and the respondent must
19	demonstrate that the information falls into the exemption.
20	Petitioner does not intend to argue over
21	information like residential addresses, phone numbers,
22	names of family members or Social Security. Overall, we
23	are seeking the questionnaires to the extent reasonable and
24	in light of these arguments, we request the Court grant the
25	petition in full.

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	11 Proceedings
1	Thank you.
2	THE COURT: Okay, thank you so much.
3	It's now my pleasure to hear from respondent's
4	counsel.
5	MS. SMITH: Good afternoon, Your Honor.
6	Pursuant to the petitioner's FOIL request, they
7	are seeking the job applications for every applicant under
8	review by the MACJ. However, the Supreme Court of the
9	United States has explained that FOIL's central purpose is
10	to open the government's activities, not to disclose
11	information about private citizens and that is precisely
12	what the petitioners are seeking here. Highly personal
13	information
14	THE COURT: Let me stop you. Are you telling me
15	that if someone puts their hand up, puts in an application
16	to be a judge, that person is not committing to having

1 17 scrutiny and that person remains an individual that's 18 private? Like, for instance, myself, if I want to obtain a 19 position, which obviously, I have now for Supreme Court, 20 and I put in an application to a judicial screening panel, 21 I may be a private person, but I'm seeking a public office, 22 isn't there a greater need for the public to know that we 23 have competent and the very best of the best that are 24 serving the great state of New York?

MS. SMITH: Certainly, and that is taken into

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consideration with how this MACJ process unfolds. When you 1 are applying for this position, certainly you're seeking 2 3 public office, that's not refuted, but the point remains that disclosing all of these job applications, essentially 4 5 because you're applying to a public office, all of these individuals, when one is selected, the balancing test here 6 7 does not weigh in favor of releasing all of that private information for individuals who, after all of this, most 8 9 remain private, only one is selected. So, balancing those 10 two against each other, does not weigh in favor of 11 releasing all of this information.

12 And the Court of Appeals has recognized the 13 legitimate need for the government to keep some matters 14 confidential. Applied here, there's no -- no reasonable 15 person will agree that all of this very private information 16 should be public because you are submitting this job 17 application.

18 THE COURT: Let me stop you because I agree 19 partially with you and I think that the petitioner also 20 agrees partially with you. Certainly I don't think that 21 the questionnaire should be released in its present form 22 without redaction. And you heard concessions on the record 23 and also in paper that they're willing to shield certain 24 private personal information, for instance, children. 25 There is no reason whatsoever that the petitioner, nor the

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public, should know about children. For instance, if I have children, why does it matter if I have children and I'm dealing with this case? Obviously, if it involves some type of children case, I may have a certain conflict, then, yes, but absent conflict or some unique circumstance, it shouldn't matter.

So, they're agreeing with that, but you're 7 telling me a wholesale rejection because certain portions 8 9 of the questionnaire are certainly private, and I think 10 they conceded that. So, my question to you is not one of 11 specific redactions, but would you be open to the notion 12 that at the very least the public should know who these 13 peoples' names are and there is public information that's 14 out there. Why shouldn't the public know what -- that --15 I'm making up a name -- John Smith is a candidate for --16 and I'm making this up -- for Criminal Court? Why isn't 17 the -- when you do the balancing test, the need for the 18 public to know that John Smith is putting his name for a 19 position that has huge responsibility and requires a great 20 deal of expertise and involves the public welfare, that the 21 mayor has an opportunity to appoint such and such a person 22 and that the public can comment on that person.

23 MS. SMITH: Indeed. Well, I understand what 24 you're saying regards to potentially -- if you're saying a 25 name is up for appointment for one specific office, but

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that is -- it is still our position that the entirety of it 1 should not be released. I feel -- as for how this process 2 3 does play out, when a nominee is selected by the mayor, there is a public hearing, there is availability for public 4 5 input and at that point, when the public hearing is held and people are able to put in their input, the nomination 6 7 committee can go back and decide to change its mind after that, but as for getting up to that point, the process 8 9 should remain confidential, as it's set out in the 10 Executive Order, and for those reasons, that is why it is 11 still our position that the entire questionnaire should 12 remain private.

Again, once it gets to the point where the mayor has selected someone, they are coming more into that public spotlight, they are having a public hearing, others are able to put in their input for why or why not John Smith should be selected for this criminal appointment. At that point, all of the reasons that you're noting can be addressed.

And additionally, when again, for instance, John Smith has this public hearing, there is a release of the qualifications that MACJ selected and looked at as to why they were selected for this position. So, all of these qualifications and things like that have an opportunity to be heard before the public.

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1	THE COURT: So, you did the affirmative response,
2	but how about the negative, the reverse. Let's say, for
3	instance, Mayor de Blasio has Jane Smith that's a good
4	candidate, she's a woman of color and she's a great
5	candidate and Mayor de Blasio, for some reason, doesn't
6	want that candidate or let's make it a Republican mayor, it
7	doesn't have to be Mayor de Blasio, don't you think the
8	public has the right to know that maybe that person was
9	qualified and for certain political reasons and I'm not
10	saying this does occur that the public would say I think
11	this would have been a great candidate and voice support
12	for that candidate, rather than being negative? So, it
13	goes both ways.

I understand that eventually the candidate that's 14 15 selected by the mayor is then vetted through a public 16 process. I think that's self explanatory. We all know it 17 happens. And quite frankly, I've actually had various 18 groups send me letters on various candidates that were 19 selected by certain committees and they came in front of me 20 to determine whether or not they were competent and you 21 know, the usual questions that are asked and I've done that 22 process and quite frankly, I've sat on those committees, 23 too when I was in private practice, vetting candidates.

24 So, the question is what you're doing is limiting 25 it only to those that were selected. Why can't the public

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1	know those people who were not selected? And I'm not
2	trying to cast aspersions, what I'm saying is that doesn't
3	that open up the doors? The political process allows the
4	sunshine to come in and see who is a candidate and whether
5	that candidate is proper or improper or for whatever
6	reason, should not be a judge
7	MS. SMITH: Certainly. So, for
8	THE COURT: or should be a judge. I'm trying
9	to keep it positive. I'm not going on the negative, I'm
10	going on the positive side.
11	MS. SMITH: Certainly. There's two parts of my
12	response for that. The first of that, that candidate can
13	seek a judicial appointment via an election, which is all
14	outright right from the beginning. This is not the only
15	avenue to become a judge, this is just the avenue when
16	there's a vacant position that needs to be filled, you
17	know, until the next election. So, for this specific
18	context, outside of this context they do have that exact
19	opportunity. Jane Smith
20	THE COURT: No, there's actually not you're
21	actually not stating the full picture. There are many
22	appointments by the mayor that continue for decades.
22	Family Count for instance connect they has not closed

Family Court, for instance, correct, they're not elected,
right? The mayor selects that person and that is a
permanent position. So, that's not really accurate. Even

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though there are instances where you can fill a temporary Civil Court spot, I do maintain that that would be a temporary position, but certainly, Family Court. I actually sat in Family Court myself filling in for certain judges as a Supreme Court Judge. So, I know the process of election.

7 Just because there is another method by which a candidate may obtain office via election and not by 8 9 appointment, it doesn't preclude the public to know how the 10 appointment process goes. The election process, we all 11 know is open to the people, and the sunshine is there 12 already. Why not allow more sunshine, more rays of hope 13 that people would, say, okay, I see the process and I know 14 it's a credible process, and they say, okay, I want to be 15 that person? I think this is a valuable goal, a valuable 16 service to our community, and it would encourage people to 17 apply rather than discourage because they know that it's 18 open to everyone. And I see certain people may not want to 19 do that because let's say they have a very high profile job 20 with some big firm making a lot of money and maybe they 21 hear that you put your name in, then they have some 22 consequence, I hear that, too. I don't dispel the 23 possibility that it may in some way harm a candidate that 24 doesn't want his or her identity to be known.

I'm going to let you finish. I already took up

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1	some of your time.
2	MS. SMITH: It's okay.
3	THE COURT: I'll give you a few minutes
4	uninterrupted.
5	MS. SMITH: Okay. So, just continuing with this,
6	with how first off, we do cite to the public interest
7	exception, so I will start with that and how the courts
8	have repeatedly recognized confidentially as a valid
9	balancing consideration, specifically, in the judicial
10	nomination process. The Court of Appeals under Cirale,
11	that the hallmark of the public interest disclosures is
12	that it is applicable when the public interest would be
13	harmed if the material were to lose its cloak of
14	confidentiality. Confidentiality in the judicial
15	nominating process here is very important and the First
16	Department has recognized that the public interest
17	privilege applies to the MACJ. It held that because of the
18	public interest of petitioner's request, unbridled
19	discovery could conceivably do more damage to the usual
20	functioning.
21	Additionally, the petitioners cite two cases that
22	are in support of their argument cite to cases that
23	essentially are requesting personnel records of a city

employee in support of their argument. This does not help the petitioner's argument either because here they are not

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seeking personnel records of a city employee, but rather, applications from private candidates, specifically, candidates that are still under review. Their request specifically asks for the questionnaires for individuals under review.

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The information sought by the petitioners, they 6 claim will allow citizens to assess candidates and will 7 allow the public to better understand the qualifications 8 9 for the MACJ and the mayor, but this -- petitioner's claim 10 to argue on behalf of the public interest, but this 11 interest can also be served by keeping certain government 12 documents privileged. The Court has found that the 13 necessity of confidentiality is necessary as it applies to 14 the Mayor's Committee on the Judiciary.

15 And as to the second, the invasion of personal 16 privacy, this request is an unwarranted invasion of 17 personal privacy. The test of whether an invasion of 18 personal privacy is unwarranted could require the balancing 19 of the privacy interest at stake against the public 20 interest of disclosure. Again, the central purpose of FOIL 21 is to open the government's activities, not to simply 22 disclose information about private citizens.

And the information contained within these questionnaires includes names, addresses, information about everyone applicant lived with, every residence for the last

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ten years, all employment and why they left, financial and tax history, certain romantic relationships, even litigation, including matrimonial information.

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THE COURT: Ms. Smith, I'm agreeing with you. All of that information could be redacted. That doesn't mean that you can't give certain pertinent information. That was my point. And you keep on highlighting what needs to be redacted and it's troubling that you harp on that even though it's been conceded that that information should not be public and that would invade the privacy of those individuals.

MS. SMITH: Perhaps it would help me to tailor my argument if I knew then, because it was my understanding, based on petitioner's initial request, that they were seeking the entire questionnaire, so I'm trying to show why this questionnaire, piece by piece, as is my burden, is not required.

18 THE COURT: So, let me make it simple because I 19 don't like that argument. That argument doesn't hold and 20 you heard me interrupt the petitioner, for lack of a better 21 word, counsel, and say do you want me to give it wholesale? 22 And he said very clearly on the record, you heard him, and 23 I wanted to make that perfectly clear that certain 24 information such as the addresses he already said he 25 doesn't want, Social Security number, doesn't want that,

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1	financial information, doesn't want it I'm not sure if
2	he said financial information, but I'm not allowing the
3	financial information date of birth, children
4	information. All that can't be released. I think we all
5	know that. There's no reason for it whatsoever. Medical
6	issues, for instance, I wouldn't allow that, too, but there
7	comes a point in time where the public can get the
8	information and at the same time safeguard the private
9	information.
10	So, I am not addressing a wholesale release of
11	the questionnaires. That I won't do. I think that would
12	be inappropriate, improper and would not serve the purposes
13	of the mayoral committee, as well as the and would
14	invade the privacy of those individuals, but I think we can
15	do that balancing test. And once you do the balancing test
16	in terms of the prejudice and which one outweighs which, is
17	it the individual need versus the public need, and
18	certainly, when I do that balancing test with regard to the
19	information I just said, I think the individual wins, but
20	with regard to the other stuff, I think the balancing test
21	favors the petitioner.
22	MS. SMITH: And to that I think that it simply

comes down to, I suppose, what we are looking at within the questionnaire. That is where we're at and ultimately goes back to sort of your initial explanation with John Smith

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1	applying to a certain criminal appointment. That would be,
2	I believe, a completely different instance than needing to
3	get into the nitty-gritty of this entire questionnaire.
4	THE COURT: You left out Jane Smith. That's the
5	argument that's a better one.
6	MS. SMITH: I'm sorry, the positive one, Jane
7	Smith.
8	THE COURT: Yes.
9	MS. SMITH: I believe that that would be an
10	entirely different argument and discussion if we're looking
11	at, for instance, a list of individuals that are seeking an
12	appointment for a certain judicial position versus, you
13	know, their entire application, which is what we're
14	discussing here. I do agree with you that that's
15	completely different.
16	THE COURT: I agree with you, Ms. Smith. I don't
17	think that it's warranted to provide a wholesale disclosure
18	of the questionnaire without appropriate redaction. I'm
19	agreeing with you and I think your adversary is agreeing
20	with you, too. I think there's no dispute on that. They
21	don't want all of it. They want pertinent, relevant
22	information that would give the public the sunshine, the
23	information that is permissible.
24	I keep on using the word sunshine. Remember that
25	the burden is upon you, even though you're the respondent.

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II

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1	There's a presumption that records with the governmental
2	entity, the respondent is subject to disclosure unless
3	there are specific enumerated reasons for the privilege to
4	be asserted and here you've enumerated the privacy grounds
5	and I think it's a worthy one, but albeit not completely.
6	And let's move on from privacy because did you
7	finish your privacy argument because and I know you went
8	into public interest. Is there anything else you wanted to
9	talk about in public interest and then I want to get to
10	safety because I'm running out of time?
11	MS. SMITH: No, sir, we could go ahead to safety.
12	THE COURT: So, what's the safety concern? If we
13	redact the addresses of the applicant, what safety concern
14	would there be?
15	MS. SMITH: With the addresses, I believe there's
16	still other areas of this questionnaire that raise safety
17	concerns. For instance, any litigation that's been
18	involved with either an attorney or a judge, that
19	information, along with their name, I believe that that
20	does raise safety concerns.
21	THE COURT: How? It's public information. When
22	you file a case there's public information. Maybe I
23	misunderstood you. You're saying that there was litigation
24	by this individual? Let's call it let's pick on John
25	Smith again. If John Smith sues you want to are you
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talking about -- the City of New York, let's say, for 1 instance. I can't help it, I'm picking on the City, too. 2 3 So, John Smith sues the City of New York and he has --4 there's a pothole in the street and the car runs over it, 5 he breaks his tire. Thank God, he doesn't get hurt, but he totaled his car. As a matter of fact, that happened 6 7 outside the courthouse one day. It's a famous case. Ιt wasn't a pothole, it was like a sinkhole and it was 8 9 actually a judge that fell right in -- that the whole car 10 fell into the sinkhole right in front of the Court. It's a 11 famous case and he did sue, so that's what I'm thinking of. 12 It just popped up.

13 So, let's say John Smith sues the City of New 14 York and he doesn't get a sinkhole, he has a pothole, and 15 he breaks his tire and it causes him to careen into a light 16 and totals his car and thank God, he comes out unscathed, 17 it's a miracle, so that should be shielded? I don't 18 understand what you're saying.

MS. SMITH: Well, certainly not in that instance. Again, I believe that since we've already discussed the fact that household addresses to, you know, match someone up with is not on the table here, I can understand what you're saying in that type of litigation.

24 THE COURT: So, tell me, what type of litigation
25 would there be confidentiality?

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MS. SMITH: Well, it's not just, for instance, civil litigation, it's also matrimonial, which is highly personal and should not be included.

THE COURT: Fair enough. You're right. I would not permit the matrimonial. It's irrelevant whether or not they're going through a matrimonial. Also, if there's a Family Court case, you're not entitled to that, too. I agree with that, but that's a sector -- we can carve out exceptions. Remember, there's a rule, but sometimes there's more exceptions to the rule than the rule. You know, the hearsay rule no matter how many exceptions you have?

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MS. SMITH: Absolutely.

THE COURT: We can work on that.

15 MS. SMITH: And I agree with what you're saying, 16 but I think that there are additional safety concerns that 17 also just go to -- well, not so much safety. This would be 18 me going back to the privacy concern, but I'll just stay on 19 safety in that there are just other issues going through 20 the questionnaire that raise safety concerns. There are 21 also the issues, as you mentioned, risk of embarrassment 22 with your current employer. There are other issues that 23 will arise and that may even -- you say that that will 24 encourage -- petitioner may say that that will encourage, 25 you know, the openness, but it would also discourage

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individuals from applying for a position while you're at your current position.

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THE COURT: It's a balancing test.

MS. SMITH: Yes. Again, it is a balancing test.

5 THE COURT: That's not safety. That's not safety, right? It wouldn't be unsafe. No one is going to 6 put a gun to his head, God forbid, and say you have to stay at this big law firm that I'm at because he has a right to 8 9 leave. He may not fare well there; his partner will say I 10 thought you were happy here, he may have an unpleasant 11 conversation. I don't want that, but that's very far from 12 the exemption of safety, right?

13 MS. SMITH: Certainly, it's not safety. That's 14 why I said I was starting to kind of go back to the privacy, but keeping it on the safety, you're correct. 15

16 THE COURT: So, we all know that the real thrust 17 of the argument is privacy. The other two really are 18 minimally connected to this case. I can't see any safety 19 issues if you redact the addresses so no one is coming to 20 that house of that individual. That's not necessary and 21 they don't even want it. In fact, when a judge puts in a 22 petition for office, the address is on there, quite 23 frankly. I have to let you know that. For instance, my 24 address is on the petition when I went to Supreme Court and 25 every other judge. So, that's public information, I hate

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to tell you.

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2 So, I'm saying even in this situation you can 3 redact it. Even that is subject to disclosure. It's required by law that the name and address be put on there 4 5 for very good reason, because if you're a candidate for office, let's say in New York County, they should know that 6 you have an address in New York County and that would occur 7 8 in any other jurisdiction as well. There's a very good 9 reason for it.

I digress, but let me let you finish up. I want to give counsel a few minutes for rebuttal.

MS. SMITH: Well, we've gone through all the exceptions, I believe, that still in summary, the release of this questionnaire and this information will chill the candor of applicants, which is a very big portion of this entire process and that candor and confidentiality are valid considerations in the applicable balancing test.

18 THE COURT: Okay. Let me just ask you one last 19 question. I think I know the answer to the question, but I 20 want to clear it up. The respondent is not raising the 21 issue that the respondent is not an agency that would be 22 subject to disclosure under FOIL. You're saying you are an 23 agency and that you're not an advisory organization that 24 would merely be giving advice rather than an agency, you 25 didn't raise that argument, correct?

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1	MS. SMITH: Right. Correct, we did not make that
2	argument.
3	THE COURT: Okay, good, because that's a major
4	argument within the litigation that I looked at and it's
5	also part of the letter, Committee on Open Government,
6	whether you are or you are not and they obviously found
7	that in New York, that the respondent is an agency under
8	the FOIL law.
9	Okay. Let me allow for rebuttal and then I'll
10	make a decision.
11	MR. FLANNERY: Just trying to make sure I was
12	unmuted.
13	THE COURT: Always a good idea.
14	MR. FLANNERY: Thank you.
15	Your Honor, in their argument respondent once
16	again, makes claims and assertions without providing
17	evidence or support. By issuing categorical denial of the
18	entire questionnaire, respondent effectively asked the
19	Court to either amend FOIL in this proceeding or to ignore
20	precedent and uphold that categorical denial. The
21	respondent failed to demonstrate the disclosure of the
22	qualifications, names and pertinent information, is an
23	unwarranted invasion of privacy and they failed to
24	demonstrate that disclosure will endanger the candidates
25	and nominees.
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Again, FOIL compels disclosure, not concealment whenever the agency fails to demonstrate an exemption applies and accordingly, we again, request the Court grant the petition in full.

THE COURT: Okay, thank you very much.

This is actually a very interesting issue and I have researched and researched and researched to see if I could find any case law that you haven't found and quite frankly, you found it all. I have meticulously reviewed the judicial questionnaire. It's a very lengthy one. I'm quite familiar with it because the judicial questionnaires that I filled out in my prior experience is similar to this, so I am quite familiar with this application.

14 Let's address the lesser exemptions. Let's 15 address safety first. Quite frankly, when I read the 16 argument, I couldn't understand what the safety concern 17 would be. Counsel is correct, petitioner is correct, it's 18 sheer speculation that release of this information would 19 cause a safety to those individuals. Quite frankly, if you 20 redact the home addresses, that would probably resolve much 21 of it. Again, it's quite ironic that many candidates for 22 judicial office have to put down their addresses, including 23 myself, so I just make that as an aside. So, there is 24 really no exemption for safety.

Now, let's go in reverse order; public interest

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1	exemption really does not exist. Really, what you're
2	trying to do is a balancing test, which I really want to
3	get into when I deal with privacy. The respondent, because
4	they play such a function, doesn't get to make up
5	exemptions really out of whole cloth. There is none at
6	all. It's really subsumed in the invasion of privacy. So,
7	what you're really saying is the same thing.
8	So, I really want to get the heart of the matter,
9	which really is one exemption; does it provide for a
10	unwarranted invasion of privacy? And let me just repeat
11	what I said, which is obvious. The burden is squarely on
12	the respondent and the questionnaire is presumptively to be
13	released unless the respondent comes forward with the
14	enumerated exemption. And the only one that possibly can
15	attach is invasion of privacy.
16	And quite frankly, I read the Committee on Open
17	Government determination and it sat well with me. I think
18	what they said is correct and even before I read the
19	letter, that was my personal opinion after reading the case
20	law. Remember that we have to do a balancing test and you
21	have to balance the interests of the individual versus the
22	public need to know and given that FOIL is there to be $$

the FOIL laws were there to provide for that sunshine that I keep on referring to, that it should be provided unless there is an exemption. The preference is to release and

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1	the exemption is there only to guard against the various
2	possibilities that occur, hence, the invasion of privacy.
3	Now, let's speak to that. There are several
4	cases that were cited and the ones that speak to me the
5	most are Kwasnik, K-W-A-S-N-I-K, versus City of New York,
6	262 AD2d 171 [1st Dept. 1999]. While this is not on all
7	fours, however, the First Department noted that certain
8	information should be released, for instance, the dates of
9	attendance at academic institutions. That's one thing.
10	And the Committee on Open Government also provided for
11	other information that quite frankly, is within the public
12	sphere and there is no invasion of privacy.
13	Education. There is no reason why a candidate's
14	education, where he or she went to college, to law school,

15 licensure, whether or not they're licensed to practice law, 16 I think that's a given. I don't even think that should 17 even be discussed. I don't think the mayor's office would 18 permit.

And whether or not they have public employment; do they work for the City of New York, do they work for the state? Things like that can be released. It just doesn't make any sense to shield this in secrecy, in darkness. There must be sunshine. There really must be sunshine in the process. However, that doesn't mean that the entirety of the questionnaire must be released.

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1	Therefore, this Court grants the petition to the
2	extent that the respondent must redact all personal
3	information and must provide, at the very least, the public
4	information. And I'll allow counsel to do so and if it's
5	not appropriate, we'll have the second round because I'm
6	not going to second guess what the respondent will do and
7	if I have to do in camera inspections or I have to deal
8	with it in categories, I will do so at a later time.
9	At this juncture I'm only ruling on the
10	principle, overriding principle; is this subject to
11	privacy? Possibly. Should it be completely withdrawn from
12	the public sphere? The answer is categorically, no. Does
13	it invade the privacy of the individual? Possibly. And
14	you may redact that information. And again, I don't think
15	it should be that complicated.
16	Public information, things that are necessary for
17	the qualifications that within the public sphere has to be
18	released, things like dates the addresses of the
19	candidates, dates of birth, Social Security, financial
20	information. And counsel made a good point. If they're in
21	litigation in a matrimonial matter, that doesn't get
22	released, you know, if there's a Family Court matter, that
23	doesn't get released, it involves the children. However,
24	the names, I don't see how that would be an invasion of
25	privacy. They're not cloaked with that privacy. If you do

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II

1 the balancing test, the need for the public to know, and I'm dealing with this in a positive way, I'm not casting 2 3 aspersions, then maybe the public wants to know that this was this candidate that was a great candidate and for some 4 5 reason was not chosen. And then vice versa, it could happen to a candidate that was chosen, but that we know, 6 7 because that would be revealed already when they are vetted through the judicial process. 8 9 Therefore, this Court grants the petition to the 10 extent set forth on the record. Please submit an order and 11 I will have another return date. Please contact my clerk 12 if you wish another return date after the redaction. Τf 13 you believe that the redacted version is a good and 14 accurate redaction based upon this Court's order, it will 15 be a final order and if you need further -- if you need 16 further rulings, I will be ready to do so at a later time. 17 So, how do you want to work this, do you want me 18 to give you a date now or you just upon request ask the 19 Court for another date? 20 MS. NEITZEY: I think just upon request works 21 from my perspective, Your Honor. Thank you. 22 THE COURT: Ms. Smith, is that fine? 23 MS. SMITH: Yes, that's fine. 24 THE COURT: And remember, you're an officer of 25 the Court, please try to work out your differences before

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